



Additional / To Follow Agenda Items

This is a supplement to the original agenda and includes reports that are additional to the original agenda or which were marked 'to follow'.

Nottingham City Council Communities and Environment Scrutiny Committee

Date: Wednesday, 6 March 2024

Time: 2.00 pm

Place: Ground Floor Committee Room - Loxley House, Station Street, Nottingham, NG2 3NG

Governance Officer: Kate Morris **Direct Dial:** 0115 876 42114

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Nottingham Community Safety Partnership

Working in partnership to build a safer and stronger city



Partnership Strategy 2023/26

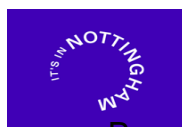


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Working in partnership to build a **safer**
and **stronger** city



FOREWORD

Lord Vernon Coaker, Chair of the Nottingham Community Safety Partnership

Recent years have brought considerable change for Community Safety Partnerships and the citizens and communities that they serve. The past three years have brought not only a global pandemic but now also a cost of living crisis that is placing a significantly increased burden on the most vulnerable members of society.



From a community safety perspective, these events have had a significant impact. Significant reductions in the volume of crime were seen during the pandemic and levels have remained lower than those seen beforehand, particularly in key areas such as burglary and robbery, issues we know are of concern to citizens. Conversely, other issues and concerns have come to the fore, most notably hidden harms such as slavery and exploitation and those which are experienced, and perpetrated, online. There has also been an increased focus on the welfare and safeguarding of vulnerable citizens.

There has also been a renewed national focus on community safety and this has seen a range of new duties and responsibilities introduced in recent years. These cover a wide spectrum of activity, including domestic abuse, serious violence and substance use. These changes have brought new funding into the city and also increased scrutiny on the partnership and the outcomes that it delivers.

This changing landscape has made it imperative that the partnership also changes in response and therefore we have made a collective decision to review our structures and delivery in order to ensure that we are best placed to effectively serve the citizens and communities of Nottingham. As part of this process the partnership has been renamed as the *Nottingham Community Safety Partnership*.



Whilst it is clear that challenges remain across the city, it is my firm belief that real and sustainable improvements for citizens can be made by addressing problems locally, and by addressing the root causes of crime and anti-social behaviour. With this in mind, I am pleased to recommend this plan to you as our method for achieving what I hope you will find are ambitious targets for the city. Through working together with partners and communities, I am confident that our agencies, as a partnership, can continue to deliver sustainable change for our city and its citizens.

INTRODUCTION

The Nottingham Community Safety Partnership (NCSP) is a statutory partnership under the Crime and Disorder Act 1998, with key agencies working together to deliver against key priorities of the reduction of crime, anti-social behavior (ASB), substance misuse and reoffending.

Nationally these partnerships are known as Community Safety Partnerships, and were established in recognition of the fact that the causes of crime are complex, and that no single agency holds the key to reducing crime and its impact on society. Therefore, the responsibility for crime reduction and prevention sits with all agencies collectively, and the key to achieving long term and sustainable reductions in offending is through multi agency working, addressing prevention as well as enforcement.

The NCSP is made up of a number of statutory and non-statutory agencies including Nottinghamshire Police, Nottingham City Council, Nottinghamshire Fire and Rescue Service, the Probation Service, Public Health, the Integrated Care Board and the Office of the Police and Crime Commissioner.

In recent years the partnership has also taken on a number of additional duties and responsibilities in response to the changing national landscape around community safety. In 2021 the NCSP board took on the role of the statutory local partnership board for domestic abuse, as required by the Domestic Abuse Act 2021, and in 2022 the board assumed a similar role for substance use, as mandated by the *From Harm to Hope* national drug strategy. In 2023 the Serious Violence Duty was introduced and the NCSP will also take on strategic governance and oversight of this, alongside the Strategic Violence Reduction Board.

This plan sets out our strategic vision for the future and outlines how we, as a collective group of partners, will continue to work together in order to achieve our objectives.



OUR RESPONSE: INNOVATION & ACHIEVEMENT

Consent Coalition

The Consent Coalition is made up of 20 Nottingham-based statutory and voluntary sector organisations who are specialists in the sexual violence field. They work together to raise awareness on the importance of consent, challenge myths about rape and sexual violence, and encourage victims-survivors to access support and report.

Multi-Agency Risk Assessment Conference

A MARAC, or multi-agency risk assessment conference, is a meeting where information is shared on the highest risk domestic abuse cases between representatives of local police, probation, health, child protection, housing practitioners, and other specialists from the statutory and voluntary sectors. After sharing all relevant information about a victim, representatives discuss options for increasing safety for the victim and turn these options into a coordinated action plan. The primary focus of the MARAC is to safeguard the adult victim.

Substance Use

The *From Harm to Hope* national drug strategy has seen renewed investment in treatment services in Nottingham. This has allowed services to expand and specialist programmes to be introduced.

Slavery & Exploitation Risk Assessment Conference

The SERAC in Nottingham was a national first and has been highlighted by the Home Office as an example of best practice. It brings together partner agencies to share information, risk assess and manage potential victims in a multi-agency forum. Many other areas have set up similar services based on the successful and innovative practice first seen in Nottingham.

Safer Streets

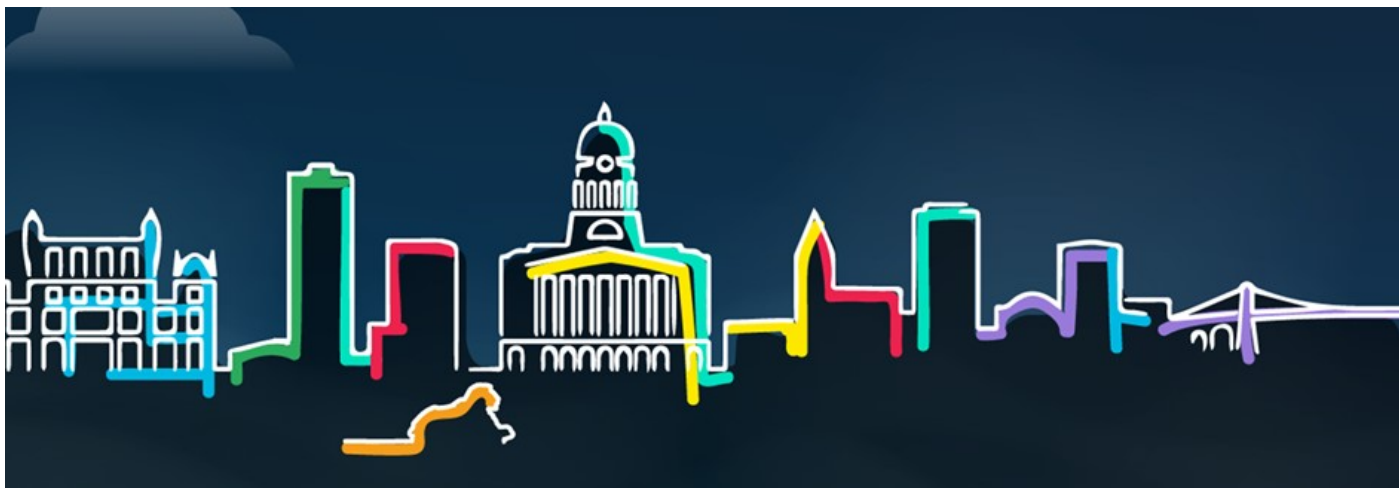
The Home Office *Safer Streets* programme began in 2020. Nottingham has been successful with all three funding bids made, bringing nearly £1.5m into the city to fund burglary prevention work, youth diversion schemes and the *Safe Space Pledge*, along with a range of other interventions and initiatives.

Purple Flag

Nottingham has been awarded the Purple Flag award on thirteen consecutive occasions for its evening and night-time economy. The city has been awarded the prestigious accreditation in recognition of its vibrant and diverse mix of dining, entertainment and culture whilst promoting the safety and wellbeing of visitors and local residents.



Nottingham retained Purple Flag accreditation for the 13th consecutive year in 2023



Safe Space Pledge

The Safe Space Pledge has been developed in partnership by Nottingham BID and the Consent Coalition. The pledge provides eight clear actions and commitments Nottingham venues can take to improve the safety of women and girls within their premises.



THE COMMISSIONER'S PLAN

The [Police & Crime Commissioner](#) for Nottinghamshire, Caroline Henry, was elected in May 2021, taking on responsibility for developing and implementing the Police & Crime Plan for Nottinghamshire. Commissioner Henry has subsequently published her 'Make Notts Safe' plan 2021-25, and our Partnership Plan seeks to compliment the work of the Commissioner in making Nottingham safer.

The [Make Notts Safe Plan](#) can be found on the Nottinghamshire Office of the Police & Crime Commissioner website.

There are several key themes that cut across both the Partnership Plan and the Make Notts Safe Plan, notably Domestic & Sexual Violence and Slavery & Exploitation, showing a clear focus of the Partnership to tackle issues around hidden harm and some of the most vulnerable in society.

The strong focus on prevention of and diversion away from criminality in the Make Notts Safe plan is complemented through the work of the Reducing Reoffending Board and Substance Use Strategic Partnership.



PARTNERSHIP STRUCTURE, GOVERNANCE & OPERATING MODEL

The partnership is organised to provide good governance and coordinated action:

- ▶ **Partnership Board** – Provides strategic governance of the partnership
- ▶ **Thematic Sub-Groups** – Oversight of delivery against the strategic priorities of the partnership. Forums for effective tactical problem solving, planning and challenge across a range of themes and community safety issues.
- ▶ **Neighbourhood Action Teams** – Comprised of officers from partner agencies who work at a ward level. NATs coordinate local activity with a strong focus on neighbourhood priorities



The Partnership Operating Model continues to support high quality service delivery through:

- Commissioning and grant funding high-quality specialist services, with particular focus on substance use and domestic & sexual violence & abuse.
- Supporting and facilitating data sharing.
- The coordination of initiatives in neighbourhoods that are disproportionately affected by crime.
- The delivery of Domestic Homicide Reviews as required.
- The investigation of drug related deaths alongside the Coroner.
- Supporting the continued development of the pathways to reducing reoffending.

The role of the Partnership Support Team will be to continue supporting the partnership with a clear remit to:

- Identify and implement best practice
- Develop and share expertise to support problem solving
- Contribute to the development of strategic and tactical plans
- Monitor performance, identify risks and provide insight behind the issues
- Provide a coordinating function between agencies and maintain links to neighbourhood and locality working
- Commission effective services to meet identified needs
- Provide advice and support in order to facilitate business and process improvements across the partnership

STRATEGIC ASSESSMENT 2022

Priority Areas

The Partnership conducts an annual assessment of crime, ASB, substance misuse and reoffending in Nottingham in order to ensure that we are tackling the community safety issues that have the greatest impact on the city and its residents. The assessment looks at levels and patterns of offending behaviour and substance misuse so that solutions and interventions can be developed on a robust evidential basis. Through the annual Respect for Nottingham Survey the assessment also includes the results of consultation with communities in order to make sure that we are addressing the issues that matter the most to Nottingham's residents. The Partnership's 2022 assessment was published in December 2022 and is available on the Nottingham Insight website. Based on an assessment of threat, risk, harm, volume and the current partnership response, the analysis identified a number of priorities for the city. Following discussions at the partnership board, these were agreed as:

- Slavery & Exploitation
- Domestic & Sexual Violence & Abuse
- Preventing Radicalisation & Violent Extremism
- Serious Violence
- Substance Use
- Anti-Social Behaviour



Hate crime will remain an area of focus for the partnership in the years to come. Over the next year the governance arrangements will be improved and the hate crime strategy will be updated and re-launched with the support of partners from across Nottingham and Nottinghamshire

Drivers of Risk

Furthermore, a number of additional strategic drivers of risk have been identified over the past year. The aim is to identify cross-cutting issues, outside of the agreed priorities, which may require strategic direction and governance by the partnership over the coming year. These include the

- The cost of living
- Vulnerable adults, in particular those who do not meet the thresholds for criminal or safeguarding interventions
- Migration and the integration of individuals into the community
- Housing and homelessness

PARTNERSHIP APPROACH 2023-26

Overall Aims

The statutory aims of the Partnership are to:

- Reduce Crime
- Reduce Reoffending
- Reduce Substance Use
- Reduce Anti-Social Behaviour



Strategic Focus

For the period 2023 to 2026 the strategic priorities and areas of focus for the partnership are as follows. These were identified as part of the 2022 assessment and planning process. Progress against these priorities will be reviewed annually in line with the requirements of the Crime & Disorder Act 1998. In addition, the NCSP Board have agreed an action plan for 2023/24 based on

Priority Area	Strategic Focus	Who
Slavery & Exploitation	<ul style="list-style-type: none"> > Improve partnership working across Nottingham & Nottinghamshire. > Expand the SERAC model into Nottinghamshire. 	Slavery & Exploitation Strategic Group
Domestic Abuse & Sexual Violence	<ul style="list-style-type: none"> >Ensure access to safer accommodation and support services. >Deliver a high quality MARAC service. >Build on the success of the consent coalition. 	*DVSA Strategy Group & Joint Commissioning Group *MARAC Steering Group *DVSA Strategy Group.
Preventing Radicalisation & Violent Extremism	<ul style="list-style-type: none"> >Launch a communications strategy. >Closer working with voluntary and community sector groups. 	Prevent Steering Group
Serious Violence	<ul style="list-style-type: none"> >Prepare for delivering the Serious Violence Duty. >Ensure close partnership working in Nottingham. 	Serious Violence Duty Implementation Group
Substance Use	<ul style="list-style-type: none"> >Break drug supply chains. >Deliver a world-class treatment and recovery system. >Achieve a generational shift in the demand for drugs. >Closer working with citizens and communities. 	Substance Use Strategic Partnership
Anti-Social Behaviour	<ul style="list-style-type: none"> >Make it easier to report ASB. >Improve the partnership response to ASB >Deliver the government ASB action plan. 	ASB Strategic Group

2023/24 NCSP Board Action Plan

Theme	Recommendations	Agency
Anti-Social Behaviour	Maintain support and focus on youth ASB, particularly in the Bestwood area of the city.	Notts Fire & Rescue
	Explore sustainable, long term solutions to dissuade begging in Nottingham, including a diverted giving scheme that is accompanied by a visible campaign to raise awareness amongst the public.	Notts Police
Collaboration	Work across the partnership to minimise the likelihood of an increase in theft offences over the coming year. This should include wider partners such as Nottingham BID and retailers in order to create an impactful partnership approach.	Notts Police
	Explore current and future opportunities for more advanced collaborative working to reduce duplication and expenditure.	Public Health
Domestic & Sexual Violence & Abuse	Nottinghamshire Police to share with partners the results of the Operation Soteria pilot project to ascertain its potential impact in rape cases.	Notts Police
	Assess whether the findings from Operation Soteria could enhance the current approach to sexual violence offences.	Notts Police
	Examine levels and patterns of domestic abuse in the Aspley ward and consider whether more targeted work could be implemented to reduce the risk in this area.	Notts Police
	Partnership to identify a sponsor from the CSP Board to assist with implementing and monitoring the required changes to MARAC	Integrated Care Board
	Monitor the number of agency referrals to MARAC and ensure any appropriate action is taken.	Integrated Care
Housing & Homelessness	Partners to provide evidence to support the continuation of housing licensing schemes, in order to ensure that the wider impacts on community safety are considered.	Nottingham City Council
	Explore the possibility of working collectively to pool resources, powers and knowledge in relation to housing related issues, in particular slavery & exploitation.	Nottingham City Council
	The CSP should explore how it links with the housing forum and take any action required to ensure decisions around planning and housing are scrutinised from a community safety perspective.	Nottingham City Council
Preventing Radicalisation & Violent Extremism	Identify key voluntary sector partners and build relationships to ensure maximum effectiveness of delivery in respect of prevent duty.	Nottingham City Council
	Prepare ahead of time for the upcoming protect duty to ensure the partnership is in a good position ahead of any assessments or benchmarking due to take place.	Nottingham City Council
Serious Violence	Implement the requirements of the Serious Violence Duty by ensuring that adequate resources are committed and actions shared in order to ensure full participation by all agencies	OPCC
Victims, Vulnerability & Exploitation	Explore whether there are any barriers to recording ethnicity, in particular where victims are reporting crime or seeking help, and encourage accurate data recording to allow for more effective analysis.	Notts Police
	The partnership should commission work to understand why positive outcomes for crime are declining	Notts Police
	Explore the impact of court backlogs in Nottingham and how these can be effectively mitigated.	Notts Police
	Explore how the partnership can work with victims of crime to support prosecutions.	Notts Police
	Explore why positive outcomes for hate crime have decreased and identify any actions that could be taken to reverse the trend.	Notts Police
	Ensure that resources are identified to support the continued delivery of the Hate Crime Strategy.	Nottingham City
	Review the strategic governance of hate crime in Nottingham and make and implement appropriate recommendations	Nottingham City Council
	Explore the impact of disproportionality on reoffending rates in Nottingham and take appropriate action.	Nottingham City Council
Support the Nottingham City Safeguarding Adults Board in implementing a transitional safeguarding approach in the city.	Nottingham City Council	

PERFORMANCE & OUTCOMES FRAMEWORK

Thematic Area	Measure	Source
Crime & Safety	Victim-Based Crime	Nottinghamshire Police
	Experience of Crime	Office of the PCC
	Feeling of Safety: City Centre	Nottingham City Council
	Feelings of Safety: Neighbourhood	Nottingham City Council
	Volume of Hate Crime	Nottinghamshire Police
	% of Hate Crime Victims that are Repeats	Nottinghamshire Police
Reoffending	Binary Offending Rate	Probation Service
	Frequency of Offending	Probation Service
	% of Offenders Housed 3 Months from Release from Prison	Probation Service
	% of Offenders in Employment 3 Months from Release from Prison	Probation Service
	% of Offenders Successfully Completing ATR or DRR	Probation Service
Slavery & Exploitation	In development	In development
Domestic & Sexual Violence & Abuse	Number of Repeat Victims of Domestic Abuse	Nottinghamshire Police
	Volume of MARAC Referrals	Nottingham City Council
	Volume of Calls to DSVVA Helpline	Nottingham City Council
	% Accessing Safe Accommodation	Nottingham City Council
Preventing Radicalisation & Violent Extremism	Number of Channel Referrals	Nottingham City Council
	Number of Channel Cases	Nottingham City Council
	Proportion of Channel Cases Closed with a Positive Outcome	Nottingham City Council
Serious Violence	Hospital Admissions (sharp object violent injury)	Integrated Care Board
	Hospital Admissions (any violent injury)	Integrated Care Board
	Serious Violence	Nottinghamshire Police
	Knife Crime	Nottinghamshire Police
Substance Use	Numbers in Treatment (young people)	Public Health
	Numbers in Treatment (adult)	Public Health
	Substantial Progress on Recovery Outcomes (adults)	Public Health
Anti-Social Behaviour	Volume of ASB Reported to NCC	Nottingham City Council
	Volume of ASB Reported to Police	Nottinghamshire Police
	Experience of ASB	Office of the PCC
	Number of Repeat Victims of ASB	Nottinghamshire Police
	Satisfaction with Response to Reported ASB	Nottingham City Council
	Volume of Secondary Fires	Notts Fire & Rescue Service

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